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COMMITTEE ON

GOVERNMENT ASSURANCES

(2016-2017)

(SIXTEENTH LOK SABHA)

FIFTY- FIFTH REPORT

REVIEW OF PENDING ASSURANCES PERTAINING TO THE MINISTRY OF HOME AFFAIRS

Presented to Lok Sabha on 11/04/2017

सत्यमेव जयते

LOK SABHA SECRETARIAT
NEW DELHI

April, 2017/Chaitra, 1939 (Saka)

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(xxxxii) USQ No.396 dated 25.11.2014 regarding 'Honour Killings'

(xxxxiii) USQ No.219 dated 24.02.2015 regarding 'Honour Crime'

(xxxxiv) USQ No.94 dated 13.03.2012 regarding 'Red Beacons on MP's Vehicles'

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COMPOSITION OF THE COMMITTEE
ON GOVERNMENT ASSURANCES*
(2016 - 2017)

Dr. Ramesh Pokhriyal "Nishank" - Chairperson

MEMBERS

2. Shri Rajendra Agrawal
3. @ Vacant
4. Shri Anto Antony
5. Shri Tariq Anwar
6. Prof. (Dr.) Sugata Bose
7. Shri Naranbhai Bhikhabhai Kachhadiya
8. Shri Bahadur Singh Koli
9. Shri Prahlad Singh Patel
10. Shri A.T. Nana Patil
11. Shri C.R. Patil
12. Shri Sunil Kumar Singh
13. Shri Taslimuddin
14. Shri K.C. Venugopal
15. Shri S.R. Vijay Kumar

SECRETARIAT

1.	Shri R.S. Kambo	-	Additional Secretary
2.	Shri P.C. Tripathy	-	Director
3.	Shri S. L. Singh	-	Deputy Secretary

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* The Committee has been re-constituted w.e.f. 01 September, 2016 *vide* Para No. 4075 of Lok Sabha Bulletin Part-II dated 05 September, 2016

@ Shri E. Ahamed passed away on 01 February 2017

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3.	Shri S. L. Singh	-	Deputy Secretary

* The Committee has been re-constituted w.e.f. 01 September, 2015 *vide* Para No. 2348 of Lok Sabha Bulletin Part-II dated 31 August, 2015

INTRODUCTION

I, the Chairperson of the Committee on Government Assurances (2016-2017), having been authorized by the Committee to submit the Report on their behalf, present this Fifty- Fifth Report (16th Lok Sabha) of the Committee on Government Assurances.

2. The Committee (2015-2016) at their sitting held on 29 October, 2015 took oral evidence of the representatives of the Ministry of Home Affairs regarding some of the pending Assurances from the 14th Session of the 13th Lok Sabha to the 2nd Session of the 16th Lok Sabha.

3. At their sitting held on 06 April, 2017, the Committee (2016-2017) considered and adopted their Fifty-Fifth Report.

4. The Minutes of the aforesaid sittings of the Committee form part of this Report.

5. For facility of reference and convenience, the Observations and Recommendations of the Committee have been printed in bold letters in the Report.

DR. RAMESH POKHRIYAL "NISHANK"
CHAIRPERSON
COMMITTEE ON GOVERNMENT ASSURANCES

NEW DELHI;
07 April, 2017
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17 Chaitra , 1939 (Saka)

REPORT

I. Introductory

The Committee on Government Assurances scrutinize the Assurances, promises, undertakings etc., given by the Ministers from time to time on the floor of the House and report the extent to which such Assurances, promises, undertakings have been implemented. Once an Assurance has been given on the floor of the House, the same is required to be implemented within a period of three months. The Ministries/Departments of Government of India are under obligation to seek extension of time required beyond the prescribed period for fulfillment of the Assurance. Where a Ministry/Department are unable to implement an Assurance, that Ministry/Department are bound to request the Committee for dropping it. The Committee consider such requests and approve dropping, in case, they are convinced that grounds cited are justified. The Committee also examine whether the implementation of Assurances has taken place within the minimum time necessary for the purpose and the extent to which the Assurances have been implemented.

2. The Committee on Government Assurances (2009-10) took a policy decision to call the representatives of the various Ministries/Departments of the Government of India, in a phased manner, to review the pending Assurances, examine the reasons for pendency and analyze operation of the system prescribed in the Ministries/Departments for dealing with Assurances. The Committee also decided to consider the quality of Assurances implemented by the Government.

3. The Committee on Government Assurances (2014-2015) decided to follow the well established and time tested procedure of calling the representatives of the Ministries/Departments of Government of India, in a phased manner and review the pending Assurances. The Committee took a step further and decided to call the representatives of the Ministry of Parliamentary Affairs also as all the Assurances are implemented through them.

4. In pursuance of the *ibid* decision, the Committee on Government Assurances (2015-2016) called the representatives of the Ministry of Home Affairs, Ministry of Road Transport and Highways, Ministry of Law and Justice (Department of Legal Affairs) and the Ministry of Parliamentary Affairs and examined the following 48 pending Assurances (Appendices –I to XXXXVIII) pertaining to the Ministry of Home Affairs at their sitting held on 29 October, 2015 :-

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S.No.	SQ/USQ No. dated	Subject
1.	USQ No.2081 dated 16.12.2003	Khasi Language in 8th Schedule (Appendix-I)
2.	USQ No.1121 dated 07.12.2004	Inclusion of Regional Language in Eighth Schedule (Appendix-II)
3.	USQ No.3892 dated 20.12.2005	Promotion of Rajasthani Language (Appendix-III)
4.	USQ No.3715 dated 16.05.2006	Inclusion of Gondi Language in 8th Schedule of Constitution (Appendix-IV)
5.	USQ No.942 dated 28.11.2006	Languages in Eighth Schedule (Appendix-V)
6.	Calling Attention dated 18.12.2006	Inclusion of Bhojpuri and Rajasthani Languages in the Eighth Schedule (Appendix-VI)
7.	USQ No.220 dated 27.02.2007	Inclusion of Languages in 8th Schedule (Appendix-VII)
8.	USQ No.4107 dated 22.04.2008	Inclusion of Languages in Eighth Schedule (Appendix-VIII)
9.	USQ No.5130 dated 27.04.2010	Criteria for Inclusion of Languages in Eighth Schedule (Appendix-IX)
10.	USQ No.4386 dated 07.12.2010	Inclusion of Languages in Eighth Schedule (Appendix-X)
11.	USQ No.5474 dated 06.09.2011	Inclusion of Languages in Eighth Schedule (Appendix-XI)
12.	USQ No.4268 dated 20.12.2011	Development of Tribal Languages (Appendix-XII)
13.	Calling Attention dated 17.05.2012	Inclusion of Bhojpuri Language in the Eighth Schedule to the Constitution (Appendix-XIII)
14.	USQ No.743 dated 27.11.2012	Inclusion of Languages (Appendix-XIV)

15.	SQ No.356 dated 18.02.2014	Inclusion of Languages (Appendix-XV)
16.	USQ No.3640 dated 05.08.2014	Inclusion of Languages in Eighth Schedule (Appendix-XVI)
17.	USQ No.2184 dated 10.03.2015	Inclusion of Languages (Appendix-XVII)
18.	USQ No.337 dated 26.07.2005	Armed Forces (Special Powers) Act (Appendix-XVIII)
19.	USQ No.274 dated 21.02.2006	AFSP Act (Appendix-XIX)
20.	USQ No.2860 dated 22.08.2006	Armed Forces (Special Powers)Act (Appendix-XX)
21.	USQ No.1885 dated 05.12.2006	AFSP Act (Appendix-XXI)
22.	USQ No.389 dated 14.08.2007	Repealing of Armed Forces Special Powers Act (Appendix-XXII)
23.	SQ No.54 dated 07.07.2009	Withdrawal of Armed Forces Special Powers Act, 1958 (Appendix-XXIII)
24.	USQ No.824 dated 24.11.2009	Armed Forces Act (Appendix-XXIV)
25.	USQ No.339 dated 27.07.2010	Recommendation on AFSPA (Appendix-XXV)
26.	USQ No.1312 dated 02.08.2010	Armed Forces Special Powers Act (Appendix-XXVI)
27.	SQ No.15 dated 09.11.2010	Withdrawal of AFSPA (Appendix-XXVII)
28.	USQ No.1471 dated 09.08.2011	Enforcement of AFSPA (Appendix-XXVIII)
29.	USQ No.41 dated 22.11.2011	Amendment in AFSPA (Appendix-XXIX)
30.	SQ No.34 dated 25.11.2014	Repeal of AFSPA (Appendix-XXX)
31.	USQ No.3008 dated 16.03.2010	Honour Killings (Appendix-XXXI)
32.	USQ No.346 dated 27.07.2010	Honour Killings (Appendix-XXXII)
33.	SQ No.121 dated 03.08.2010	Honour Killings (Appendix-XXXIII)

34.	USQ No.2729 dated 10.08.2010	Measures to Check Honour Killings (Appendix-XXXIV)
35.	USQ No.174 dated 09.11.2010	Honour Killings (Appendix-XXXV)
36.	USQ No.1364 dated 16.11.2010	Survey of Honour Killings (Appendix-XXXVI)
37.	SQ No.122 dated 09.08.2011	Honour Killings (Appendix-XXXVII)
38.	USQ No.2390 dated 16.08.2011	GoM on Honour Killings (Appendix-XXXVIII)
39.	SQ No.197 dated 27.03.2012	Honour Killings (Appendix-XXXIX)
40.	USQ No.6388 dated 15.05.2012	Honour Killings (Appendix-XXXX)
41.	USQ No.2010 dated 17.12.2013	Honour Killings (Appendix-XXXXI)
42.	USQ No.396 dated 25.11.2014	Honour Killings (Appendix-XXXXII)
43.	USQ No.219 dated 24.02.2015	Honour Crime (Appendix-XXXXIII)
44.	USQ No.94 dated 13.03.2012	Red Beacons on MP's Vehicles (Appendix-XXXXIV)
45.	USQ No.2772 dated 11.12.2012	Use of Red Beacon Lights (Appendix-XXXXV)
46.	USQ No.2762 dated 27.08.2013	Red Beacons (Appendix-XXXXVI)
47.	USQ No.3812 dated 18.02.2014	Use of Red Beacons (Appendix-XXXXVII)
48.	USQ No.3657 dated 05.08.2014	Use of Red Beacons (Appendix-XXXXVIII)

5. The Extracts from Manual of Practice and Procedure in the Government of India, Ministry of Parliamentary Affairs laying guidelines on the definition of an Assurance, the time limit for its fulfillment, dropping/deletion and extension, the procedure for fulfillment etc., besides maintenance of Register of Assurances and periodical reviews to minimize delays in implementation of the Assurances are reproduced at Appendix-XXXXIX.

6. During oral evidence, the Committee drew the attention of the representatives of the Ministry of Home Affairs to the long pendency in the fulfillment of above 48 Assurances and enquired about the system of implementing/reviewing Assurances in the Ministry, compliance with the instructions of the Ministry of Parliamentary Affairs in this regard as

well as co-ordination with that Ministry for implementation of the Assurances. The Committee also enquired as to whether the Ministry brings the issue of pending Assurances before the knowledge of the Minister. The Secretary (BM), Ministry of Home Affairs in his disposition before the Committee stated during evidence as under:-

> *"All the Assurances are very closely monitored by our Ministry for the purpose of implementation. Review meetings are conducted at various levels. At the highest level, these are conducted at Home Secretary level. He conducts meetings with senior level officers at very short intervals, sometimes weekly and sometimes fortnightly. In all the meetings, the number of pending Assurances remains the main agenda along with their reasons for pendency. The Assurances are also analysed from time to time at the level of Additional Secretary who is supervisory level officer. In addition to this, a much more close monitoring of Assurances is done at the Joint Secretary level. We monitor Assurances very closely and as a result we have been able to fulfil some Assurances. But, if, in the fulfillment of Assurances, inter-ministerial consultations or major policy decisions are involved, then it takes time. As far as bringing them to the knowledge of Minister is concerned, we do that only when an Assurance is to be transferred to a Ministry and we don't get acceptance for a long time and in cases where we want to take extension as we are not able to fulfil any Assurance within the prescribed 3 months. In this way, it automatically comes before the knowledge of Minister that the Assurance is pending and we have not been able to fulfil it in a time bound manner.*

7. When the Committee specifically asked to state the date of the last meeting of the Ministry where pending Assurances were discussed, the Secretary (BM), Ministry of Home Affairs further submitted as under :-

> *" As we have not come with the dates, we'll provide the information later on. However, we conduct sittings at regular intervals. At Hon'ble Secretary's level, the aim is always for fortnightly sittings. But, if due to any reasons, they get postponed, then the Joint Secretary at lower level is being instructed to review the important matters on weekly basis which involves Assurances as well."*

8. In this regard, the Representative of the Ministry of Parliamentary Affairs corroborated as under :-

> *"We hold meetings with all the Ministries. The last meeting was held between 7th and 16th October (2015) in which meeting with the Home Ministry was also held."*

9. Subsequently, 12 Assurances mentioned at Sl. Nos. 1, 2, 3, 4, 5, 8, 9, 10, 11, 12, 13 and 14 have since been partly implemented on 23.08.2013 and one more Assurance at Sl. No. 6 has also been partly implemented on 11.12.2013. Further 10 more Assurances at Sl. Nos. 31, 32, 33, 34, 35, 36, 37, 38, 39 and 40 have been fully implemented on 09.12.2015 and another Assurance at Sl. No. 45 has also been fully implemented on 04.05.2016.

Observations/Recommendations

10. The Committee note that out of 48 Assurances pertaining to the Ministry of Home Affairs which were examined by them, the Assurances mentioned at Sl. Nos. 7, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 41, 42, 43, 44, 46, 47 and 48 are pending for about three to 12 years while the Assurances mentioned at Sl. Nos. 1, 2, 3, 4, 5, 6, 8, 9, 10, 11, 12, 13 and 14 have been partly implemented after a lapse of about one year to more than nine years. Similarly, the Assurances mentioned at Sl. Nos. 31, 32, 33, 34, 35, 36, 37, 38, 39, 40 and 45 could be implemented/fulfilled after delays ranging from more than three to five years. The inordinate delays in fulfillment of the Assurances clearly indicate lackadaisical attitude of the Ministry in undertaking proper follow-up action once an Assurance has been made. The review of the pending Assurances also reveals that the existing mechanism put in place by the Ministry for fulfilling the Assurances especially those involving other Ministries/Departments is far from effective. The Committee are perturbed at the extent of pendency and delay in fulfillment of the Assurances by the Ministry because of which the utility and relevance of the Assurances are lost. The Committee, therefore, recommend that the existing mechanism/system should be overhauled and streamlined with a view to avoiding delay in fulfillment of the Assurances particularly the pending Assurances. The Committee further desire that the Ministry of Home Affairs should adopt a pro-active approach and enhance the level of co-ordination with other Ministries/Departments concerned including the Ministry of Parliamentary Affairs and stakeholders for early/timely implementation of all the pending Assurances as well as Assurances to be made in future. In view of the practical difficulties being faced in the fulfilment of Assurances involving other Ministries/Departments and stakeholders, the Committee would like to caution the Ministry to be extremely careful while giving such Assurances.

II. Review of Pending Assurances pertaining to the Ministry of Home Affairs.

11. In the succeeding paragraphs, the Committee deal with the pending Assurances pertaining to the Ministry.

A. Inclusion of Languages in the Eighth Schedule

(i) USQ No.2081 dated 16.12.2003 regarding 'Khasi Language in 8th Schedule' (Appendix-I)

(ii) USQ No. 1121 dated 07.12.2004 regarding 'Inclusion of Regional Language in Eighth Schedule' (Appendix-II)

(iii) USQ No.3892 dated 20.12.2005 regarding 'Promotion of Rajasthani Language' (Appendix-III)

(iv) USQ No.3715 dated 16.05.2006 regarding 'Inclusion of Gondi Language in 8th Schedule of Constitution' (Appendix-IV)

(v) USQ No. 942 dated 28.11.2006 regarding 'Languages in Eighth Schedule' (Appendix-V)

(vi) Calling Attention dated 18.12.2006 regarding 'Inclusion of Bhojpuri and Rajasthani Languages in the Eighth Schedule' (Appendix-VI)

(vii) USQ No. 220 dated 27.02.2007 regarding 'Inclusion of Languages in Eighth Schedule' (Appendix-VII)

(viii) USQ No. 4107 dated 22.04.2008 regarding 'Inclusion of Languages in Eighth Schedule' (Appendix-VIII)

(ix) USQ No.5130 dated 27.04.2010 regarding 'Criteria for Inclusion of Languages in Eighth Schedule' (Appendix-IX)

(x) USQ No.4386 dated 07.12.2010 regarding 'Inclusion of Languages in Eighth Schedule' (Appendix-X)

(xi) USQ No.5474 dated 06.09.2011 regarding 'Inclusion of Languages in Eighth Schedule' (Appendix-XI)

(xii) USQ No.4268 dated 20.12.2011 regarding 'Development of Tribal Languages' (Appendix-XII)

(xiii) Calling Attention dated 17.05.2012 regarding 'Inclusion of Bhojpuri Language in the Eighth Schedule to the Constitution' (Appendix-XIII)

(xiv) USQ No.743 dated 27.11.2012 regarding 'Inclusion of Languages' (Appendix-XIV)

(xv) SQ No.356 dated 18.02.2014 (Shri Arjun Ram Meghwal, M.P) regarding 'Inclusion of Languages' (Appendix-XV)

(xvi) USQ No.3640 dated 05.08.2014 regarding 'Inclusion of Languages in Eighth Schedule' (Appendix-XVI)
(xvii) USQ No.2184 dated 10.03.2015 regarding 'Inclusion of Languages' (Appendix-XVII)

12. In reply to aforesaid Questions, it was stated that a Committee has been constituted under the Chairmanship of Shri Sitakant Mohapatra to make recommendations, *inter-alia* to evolve a set of objective criteria for inclusion of more languages in the Eighth Schedule of the Constitution. The Government will consider the recommendations of the Committee and take a suitable decision in the matter. As such no time frame can be fixed.

13. It was further stated that the Sitakant Mohapatra Committee has submitted its report and made certain recommendations. A decision on the pending demand for inclusion of languages in the Eighth Schedule is under consideration in the light of the recommendations of the Committee. It was also stated that pending representations for inclusion of more languages in the Eighth Schedule could be considered after a set of objective criteria are evolved and finally approved.

14. In their Status Note dated 29th October, 2015, the Ministry of Home Affairs elucidated the position in this regard as under :-

> " A Committee was constituted in 2003 under the Chairmanship of Shri Sitakant Mohapatra to evolve a set of objective criteria with reference to which all proposals/representations for inclusion of more languages in the Eighth Schedule could be examined and finally disposed off. Since there are no criteria for inclusion of languages in the Eighth Schedule, an inter-Ministerial Committee, constituted by this Ministry to make an in depth study of the whole gamut of the issue, including recommendations of Shri Sitakant Mohapatra Committee to suggest a set of uniform criteria which may pave the way for deciding inclusion or otherwise of a language in the Eighth Schedule. The matter is thus under consideration of the Government. Pending representations for inclusion of more languages in the 8th Schedule would be considered only after a set of criteria are evolved and finally approved."

15. During oral evidence, the Secretary (BM), Ministry of Home Affairs explained the efforts made by the Ministry to implement the Assurances as under :-

> *"At present, there is no established set of objective criteria for inclusion of languages in the Eight Schedule of the Constitution of India. We are in the process of deciding it. A Committee was constituted in 2003 under the Chairmanship of Shri Sitakant Mohapatra to evolve a set of objective criteria. After that, an inter*

Ministerial Committee was also formed whose mandate was to study the issue in detail and provide a set of criteria after keeping in view the recommendations of the Sitakant Mohapatra Committee. On the recommendations of this inter-Ministerial Committee, we prepared a Cabinet Note and circulated it among all the stakeholders. However, no decision could be taken as there was divergence of opinion. After that, we decided to take a stand that if any question comes on the subject, we would say that we are studying the issue and we will be able to decide only when the set of criteria is developed. Again, last year, one more Committee was formed under the Chairmanship of the Additional Secretary (Foreigners) of our Department. It included Representatives of Department of Personnel and Training, Official Languages Department, Ministry of Culture, Ministry of Human Resource Development, Ministry of Law and Justice, Sahitya Academy, Central Institute of Indian Languages, Mysore and Registrar General of India. The Committee has started its work and has already conducted four sittings. The last sitting was conducted on 31 August (2015) and hopefully we will get its final Report very soon. Only after the receipt of this Report, an appropriate decision will be taken and we will be in a position to fulfil the Assurance. Keeping in view that it is a very long drawn process involving wider consultations, we have requested for dropping these Assurances. We made a similar request to the Rajya Sabha Secretariat and they have decided to drop all the seven Assurances on the subject. Hence we request you to drop these Assurances as there will be a long delay in fulfilling them."

16. When the Committee pointed out that irrespective of the challenges involved in the process, the seventeen Assurances regarding 'Inclusion of Languages in the Eighth Schedule must be completed in a fixed time frame and the same cannot be dropped, the Secretary (BM), Ministry of Home Affairs submitted as under:-

" A Committee under the chairmanship of Additional Secretary has been working on the subject and we hope that the report will come very soon"

17. Supplementing him, another representative of the Ministry deposed before the Committee as under :-

"As explained earlier, Sitakant Mohapatra Committee Report came in 2004. The Committee gave five criteria. According to the Report of the Committee, a language may be included in the 8th Schedule only if it qualifies five criteria. If we apply these criteria then hardly any language will be able to qualify these criteria. When we faced so much difficulty and when none of the languages could qualify the scrutiny, then another Committee, an inter-Ministerial Committee, was called to discuss the applicability of Sitakant Mohapatra Committee recommendations.

There are two aspects of this Committee — one is to decide the applicability of the five criteria of Mohapatra Committee Report and the other is to recommend what is to be done further. Regarding the first aspect, we have come to the conclusion that the five criteria of Mohapatra Committee Report are not applicable. We have sought a period of one month and we'll submit the report within that period wherein we'll make it clear that these criteria are not applicable and if there would be any suggestions from our side in regard to inclusion of languages, we will also provide those."

18. When the Committee specifically asked the Ministry to ensure early implementation of the Assurances, the Secretary (BM), Ministry of Home Affairs deposed as under:-

"We are looking at the issue very seriously as our Department has received various representations on this serious topic. When we received requests for inclusion of 38 languages, we felt that if we include all these languages then it will have its effect on the original language. Hence, our Committee is considering all these aspects"

Observations/Recommendations

19. The Committee note that this unique country is home to a number of languages which deserve to be promoted and developed to enrich our socio-cultural and linguistic diversity. Inclusion of languages in the Eighth Schedule of the Constitution is crucial for ensuring regional parity in a country like India which is marked by huge population in varied geo-political features. Moreover, if a language gets included in the Eighth schedule, it gets official patronage and people speaking the language get empowerment. The Committee are, however, concerned to find that precious little has been done in this direction by the Ministry with the result that as many as 17 Assurances given by the successive Governments from December, 2003 onwards still remain unfulfilled. Several discussions/meetings have been conducted and a number of Committees formed in order to draw the conclusion regarding inclusion of languages in the Eighth Schedule. The Ministry pleaded that since inclusion of languages in the 8th Schedule is a long drawn out process involving consultations, the Assurances should be dropped. The Committee feel that dropping of the Assurances may tantamount to denial of legitimate rights to a large section of people and irrespective of the challenges involved in the process, the

Assurances must be fulfilled in a fixed time frame and the same cannot be dropped. The Committee have been informed that a new Committee under the Ministry had been formed and it was likely to submit its report shortly besides giving its recommendations in regard to the inclusion of languages in the Eighth Schedule and the fixation of criteria therefor. However, no conclusive action has emerged as yet as revealed by the pendency of the Assurances. The Committee recommend the Ministry to step up their efforts, scale up their coordination, pursue the matter vigorously at the highest level and take all the requisite steps for ensuring full implementation of the Assurances without further delay.

B. <u>Armed Forces Special Powers (AFSP) Act</u>

(i) USQ No. 337 dated 26.07.2005 regarding 'Armed Forces (Special Powers) Act' (Appendix-XVIII)
(ii) USQ No. 274 dated 21.02.2006 regarding 'AFSP Act' (Appendix-XIX)
(iii) USQ No.2860 dated 22.08.2006 regarding 'Armed Forces (Special Powers) Act' (Appendix-XX)
(iv) USQ No. 1885 dated 05.12.2006 regarding 'AFSP Act' (Appendix-XXI)
(v) USQ No. 389 dated 14.08.2007 regarding 'Repealing of Armed Forces Special Powers Act' (Appendix-XXII)
(vi) SQ No.54 dated 07.07.2009 regarding 'Withdrawal of Armed Forces Special Powers Act, 1958' (Appendix-XXIII)
(vii) USQ No.824 dated 24.11.2009 regarding 'Armed Forces Act' (Appendix-XXIV)
(viii) USQ No.339 dated 27.07.2010 regarding 'Recommendation on AFSPA' (Appendix-XXV)
(ix) USQ No.1312 dated 02.08.2010 regarding 'Armed Forces Special Powers Act' (Appendix-XXVI)
(x) SQ No.15 dated 09.11.2010 regarding 'Withdrawal of AFSPA' (Appendix-XXVII)
(xi) USQ No.1471 dated 09.08.2011 regarding 'Enforcement of AFSPA' (Appendix- XXVIII)
(xii) USQ No.41 dated 22.11.2011 regarding 'Amendment in AFSPA' (Appendix-XXIX)
(xiii) SQ No.34 dated 25.11.2014 regarding 'Repeal of AFSPA' (Appendix-XXX)

20. In reply to the aforesaid replies it was stated that the Committee constituted by Ministry of Home Affairs under the Chairmanship of Justice B.P. Jeevan Reddy to review the Armed Forces (Special Forces) Act, 1958 as amended in 1972 has submitted its report

to Ministry of Home Affairs on 06.06.05. The recommendations of the Committee contained in its report are being examined and a decision in the matter is yet to be taken. It was also stated that the application of the Act to certain areas and amendments to the Act are under consideration.

21. In their status Note dated 29.10.2015, the Ministry stated the reasons for non implementation of the Assurances as under ;-

> "Final decision at the highest level on acceptance of recommendations of the Justice Jeevan Reddy Committee on review/repeal of AFSPA is yet to be taken."

22. During oral evidence, the Committee desired to have a detailed explanation in this regard from the Joint Secretary (Internal Security). He deposed before the Committee as under :-

> **"**It is a very complicated matter related to the Armed Forces Special Powers (AFSP) Act. A Committee was formed in 2004 to either amend or fully repeal this Act. I want to give a complete sum up of this matter as no policy decision has been taken on the matter so far. Under the Act, special powers have been given to the Armed forces deployed in disturbed areas. At times, allegations are leveled that the special powers granted under the Act are misused causing violation of certain fundamental and human rights. Hence, request for repeal of the Act is repeatedly raised. On the contrary, there has been a perception that repeal of the Act may have negative impact on the internal security of the country and as well as on the morale of the armed forces. At some places, situation may get out of control. This debate went on for years. After that, Jeevan Reddy Committee was formed and it recommended to repeal this Act. The Ministry of Defence didn't agree with this. Thereafter, that various discussions were held and today, the latest position is that there is a consensus that the recommendations of the Jeevan Reddy Committee should not be accepted. At present, in some parts there is a need for AFSPA and hence, it is not appropriate to repeal it. However, even this decision will also have its impact on law and order and internal security of the country. Overall, the issue is a policy decision and a complicated matter. One perception is that currently taking decision on this matter is not appropriate. All these aspects are there which can affect the internal security. Hence my humble submission to you is to drop this Assurance."

23 When the Committee asked as to whether the Assurances are with regard to repeal or sanction the Act, the Joint Secretary, (Internal Security) submitted as under:-

> "All the 13 Assurances are of different types. Both views are there. One is to repeal the Act and accept the recommendations of Jeevan Reddy Committee and the other is not to repeal anything and amendments should be made."

24 The Committee then asked the representatives to clarify the reasons for not taking a final decision in the matter for such a long time resulting in the accumulation of Assurances. In reply, the Secretary (BM), Ministry of Home Affairs deposed during evidence as under :

> "No decision has been taken, so the Assurances are pending. As final decision is yet to be taken, no action could be taken to implement the Assurances. Even today, the position is that a final decision is pending. When a final decision is taken, then action for implementing the Assurances would also be taken up side by side."

25 The Committee further asked the Ministry as to why they want to drop the Assurances instead of giving the Implementation Report saying that the Act should be in place for some more time. The Secretary (BM), Ministry of Home Affairs responded as under :-

> "This has been requested by our Joint Secretary. However, it is upto the Committee to accept it. These decisions are policy decisions, so it takes time. Only on that basis we requested for dropping the Assurance. However, if the Committee think that it is not right to drop the Assurances, then we have to accept that decision."

26 On being specifically pointed out by the Committee that the issue does not involve any uncertainty and if the Ministry feel after consulting the other Ministries that the circumstances don't permit them to take a final call then it is their decision, the Secretary (BM), Ministry of Home Affairs submitted as under :-

> "There are some implications in that decision also. If the Government decides to reject the recommendations of the Jeevan Reddy Commission, then also this decision will have its policy impact"

27 Observing that the matter is under consultation with the Prime Minister's Office, the Committee asked the Ministry to come later with recommendations of PMO and find a middle ground to the problem. The Secretary (BM), Ministry of Home Affairs responded during evidence as under :-

> "As soon as the decision is taken we will implement the Assurances also"

Observations/Recommendations

28 The Committee note that the matter pertaining to AFSPA Act is very complicated and sensitive as there have been different views and opinions voiced based on strongly held beliefs and hence no policy decision could be taken in the matter till now. At times, allegations are levelled that the special powers granted under the Act are vulnerable to misuse causing gross violation of critical fundamental and human rights. Hence, request for the repeal of the Act is repeatedly raised from various quarters. The Committee have also been informed that repeal of the Act may have negative impact on the internal security of the country as well as on the morale of the Armed Forces. Citing that the issue is a policy decision which has not yet been made, the Ministry have requested for dropping of the above mentioned Assurances. Even though the Justice (Retd) B.P. Jeevan Reddy Committee has recommended repeal/withdrawal of the Act in June, 2005, the Ministry are contemplating certain amendments in the Act. However, no final decision has been taken as yet. The effectiveness of the Act is also questionable in view of the growing problems of internal security in the areas where it has been imposed for quite a long time. The Committee desire that the Act needs to be amended suitably. Further, since the matter is under consultation with the Prime Minister's Office, the Committee hope and trust that finality in the matter would be arrived soon.

C. <u>Honour Killings</u>

(i) USQ No.2010 dated 17.12.2013 regarding 'Honour Killings' (Appendix- XXXXI)
(ii) USQ No.396 dated 25.11.2014 regarding 'Honour Killings' (Appendix-XXXXII)
(iii) USQ No.219 dated 24.02.2015 regarding 'Honour Crime' (Appendix-XXXXIII)

29 In reply to aforesaid Questions, it was *inter-alia* stated that the Law Commission has submitted its 242nd Report on "Prevention of Interference with the Freedom of Matrimonial Alliance (in the name of Honour and Tradition): A suggested Legal Framework" to the Ministry of Law and Justice in which it has advocated for a standalone legislation to curb the social evil of the caste councils/Panchayats interfering with the endangering the life and liberty of young persons marrying partners belonging to the same gotra or to a different caste/religion. The aforesaid Report has been circulated to all concerned by Ministry of Law and Justice to elicit views and suggestions. It was further stated that the Ministry of Law and Justice is preparing "The Prohibition of Interference with the Freedom of Matrimonial Alliance Bill' to curb the incidents of honour killing. It was also stated that

acting on the above Report of the Law Commission the Ministry of Law and Justice have taken up State-level consultations to prepare the final contour of the bill.

30 In their status Note dated 29.10.2015, the Ministry apprised the Committee of the following reasons for non-implantation of the above mentioned three Assurances:

> "These 3 Assurances are related to Ministry of Law and Justice because these are related to "Prohibition of Interference with the Freedom of Matrimonial Alliance Bill" which is being handled by that Ministry. They have been requested to accept the transfer *vide* MHA's letters No. 15020/04/2014-SC/ST-W dated 30.05.2014, 15020/06/2014-SC/ST-W dated 05.03.2015 and 15020/14/2015-SC/ST-W dated 28.07.2015. Reminders were also issued to Ministry of Law and Justice on 03.09.2015, 03.09.2015 and 15.09.2015. Transfer is yet to be accepted by Ministry of Law and Justice."

31 During oral evidence, the Secretary (BM), Ministry of Home Affairs elucidated the matter as under :-

> "The Law Commission was studying on Honour Killing and gave its Report to the Ministry of Law and Justice in which it recommended for a standalone Legislation i.e. Prohibition of Interference with the Freedom of Matrimonial Alliance Bill. The Ministry of Law and Justice have been working on the implementation of the recommendations of this Bill. We have requested the Ministry of Law and Justice thrice to accept the Assurances related to this aspect. We have even given them reminders thrice but we are yet to receive a reply from them"

32 The Committee asked the representatives of the Ministry of Law and Justice as to whether they have given their advice or recommendations on the subject to the Ministry of Home Affairs. In reply, the representative of the Ministry of Law and Justice stated as under :-

> "We have given it and I have got a copy with me"

33 At this point, the Secretary (BM), Ministry of Home Affairs elaborated on the issue as under :-

> "It is the Ministry of Law and Justice which are at present acting on the recommendations of the Law Commission. They have given us in writing that the Ministry of Law and Justice have started implementing the recommendations of the Law Commission. They are also having discussions with the State Governments on

the matter. This implies that whatever action is possible on the subject, it comes under the purview of the Ministry of Law and Justice. Whatever issue was under the jurisdiction of the Ministry of Home Affairs, it has already been answered by us and it did not involve any Assurance."

34 Pointing out that being the nodal Ministry, it is the responsibility of the Ministry of Home Affairs to fulfil the Assurances, the Committee asked the Ministry of Law and Justice as to whether they had any joint meeting with the Ministry of Home Affairs. In reply the representative of the Ministry of Law and Justice deposed as under :-

"Yes. In this regard, I want to submit that in the Law Commission Report, there is a draft. If enacted, it will be a kind of minor criminal law dealing with offences and punishment which in turn is the domain of the Home Ministry. The Law Ministry are not having any task force nor have they contacted the State Governments."

35 When the Committee asked the Ministry of Home Affairs to take down the information in writing from the Ministry of Law and Justice, the Secretary (BM), Ministry of Home Affairs replied as under :-

"If they are not in a position to accept the Assurances, then I want to say here that as and when the action would be completed by the Law Ministry and they will inform us, then we'll also fulfil the Assurances".

36 To this, the representative of the Ministry of Law and Justice stated as under :-

"We are prepared to give inputs regarding this. The implementation of this Report was given to us by the then Home Minister who wrote it to the Prime Minister and through that medium, the request has come to us."

Observations/Recommendations

37 The Committee are concerned to note that three Assurances regarding Honour Killings could not be fulfilled even after a lapse of more than two to three years ostensibly due to lack of co-ordination between the Ministry of Home Affairs and the Ministry of Law and Justice. Pursuant to the recommendation of the Law Commission for a standalone Legislation i.e. Prohibition of Interference with the Freedom of Matrimonial Alliance Bill, the Ministry of Law and Justice have been requested to accept the Assurances. Despite sending several reminders, the reply from the Ministry of Law and Justice is still awaited. The Committee are of the view that being the Nodal

Ministry, the onus of fulfilling the Assurances and bringing them to their logical end lies with the Ministry of Home Affairs. The Committee desire that both the Ministries should work together, hold joint sittings and review meetings at the level of the Secretaries/Minister concerned and fulfil the Assurances with proper planning and meticulous compliance with the due procedures which are apparently found wanting in the instant case. The Committee also express their deep concern at the incidences of honour killings and desire that effective steps must be taken as soon as possible to contain the menace within a fixed time frame. The Committee further urge upon the Ministry to expeditiously complete all the due procedures for implementing these Assurances and lay the requisite Implementation Reports in the House at the earliest.

D. <u>Use of Red Beacons</u>

(i) USQ No.94 dated 13.03.2012 regarding 'Red Beacons on MP's Vehicles' (Appendix-XXXXIV)
(ii) USQ No.2762 dated 27.08.2013 regarding 'Red Beacons' (Appendix-XXXXVI)
(iii) USQ No.3812 dated 18.02.2014 regarding 'Use of Red Beacons' (Appendix-XXXXVII)
(iv) USQ No.3657 dated 05.08.2014 regarding 'Use of Red Beacons' (Appendix- XXXXVIII)

38 In reply to above mentioned Questions, it was stated that the Committee of Privileges, in their Second Report laid on the Table of House in November, 2011 had recommended issue of notification under Central Motor Vehicles Rules, 1989 permitting use of red light beacon atop the vehicles of Members of Parliament. The recommendation of the Committee is being examined by the Government. It was further stated that information pertaining to the criteria adopted by the Government for the use of red beacons, dignitaries/officials eligible to use red beacons, suggestions/directions from the Supreme Court regarding the use of red beacons, proposal to curtail the use of red beacons, instructions/advisories/notifications issued by the Government to the States to check misuse of red beacons etc. is being collected and will be laid on the Table of the House.

39 In their Status Note dated 29.10.2015, the Ministry of Home Affairs stated that the use of Red Beacons is regulated in terms of the Motor Vehicles Act, 1988 and the Rules framed thereunder, which is the subject matter of Ministry of Road Transport and Highways. The Ministry of Home Affairs gave the Assurances and thereafter requested the Ministry of Road Transport and Highways to accept the transfer of these Assurances. The Ministry of Road Transport and Highways are yet to accept the transfer of the Assurances. However, the Ministry of Road Transport and Highways informed the Ministry of Home

Affairs that they are working on the proposal to revise the list of dignitaries to be authorised to use red beacon on vehicles in consultation with the Prime Minister's Office, Ministry of Law and Justice, Ministry of Home Affairs, Ministry of Finance and Ministry of External Affairs and will inform the Ministry of Home Affairs as and when the list is finalized.

40 During oral evidence, the Secretary (BM), Ministry of Home Affairs apprised the position in this regard as under :-

> "We requested the Ministry of Road Transport and Highways to accept transfer of these Assurances and they have accepted these Assurances."

41 When the Committee asked as to whether the dispute on the issue is over, the representative of Ministry of Road Transport and Highways submitted as under :-

> "We received a letter from the Ministry of Home Affairs on 28th April (2015) in regard to transfer of these Assurances. Discussions were held and it was decided that the necessary information and inputs be provided. Our Ministry provided the necessary information as on 1st May, 2015. We have given in writing that we will try to provide the remaining information and fulfill the Assurances as early as possible."

42 The Committee then pointed out that on one hand the Ministry are saying that the lists of officials entitled to have red beacon lights on their vehicle should not be released and on the other, they are having consultations with the Prime Minister's Office in regard to the release of the list. In reply, the representative of the Ministry of Road Transport and Highways submitted as under :-

> "There was an order of the Supreme Court that the State Governments and Administration of Union Territories cannot enlarge the scope of the term high dignitaries beyond what is prescribed in clauses C and D of notifications dated 11.01.2002 and 28.07.2005 caused by the Central Government. Therefore, they shall amend the relevant rules and notifications to bring them in tune with the 1981 rules and notifications dated 11.01.2002 and 28.07.2005 issued by the Central Government."

43 On being enquired as to whether the Centre has also marked down and formally notified the diversions which qualify under their standards, the representative of the Ministry of Road Transport and Highways deposed as under :-

> " Notifications were issued in 2002. As per these notifications, opinions of the Law Ministry and Advocate General were sought on the matters regarding the dignitaries entitled for red beacon lights. It is shown that the Supreme Court has not given any adverse remark on that. Two or three proposals have been decided with the Home

Ministry, External Affairs Ministry and Finance Ministry and it has been put up before the higher authorities."

44 When the Committee specifically pointed out as why MPs have been excluded from the List although standards are yet to be finalised, the representative of the Ministry of Road Transport and Highways submitted as under :-

"According to 2002 notifications, the name of MPs are not there in the list. According to Hon'ble Supreme Court, it has been briefed and the discussion is going on."

Observations/Recommendations

45 In yet another disquieting instance, the Committee note that four Assurances given in reply to Questions regarding 'Use of Red Beacons' are pending for implementation even after a lapse of about two years to more than five years despite the fact that the task involved is primarily compilation and furnishing of certain information regarding the dignitaries/officers who are entitled to have red beacon lights on their vehicles, directions of the Supreme Court in this regard and proposals/instructions/advisories/notifications for checking the misuse of red beacons. The Committee have been informed that the Assurances pertain to the Ministry of Road Transport and Highways and the same have been transferred to them. The requisite information is being collected/provided for being laid on the Table of the House. The Committee observe that one of the reasons for the delay in implementation of these Assurances is lack of understanding and co-ordination between the Ministry of Home Affairs and the Ministry of Road Transport and Highways. The Committee wonder as to why the Ministry should take so much time in compiling/gathering the requisite information. Perturbed at the extent of inordinate delay in fulfilling the Assurances having security and traffic ramifications, the Committee desire that a benchmark must be made and criteria adopted with regard to the use of red beacons on vehicles in line with the direction of Supreme Court and a final list of eligible dignitaries/officials be prepared and notification to this effect issued at the earliest. The Committee, therefore, urge upon both the Ministries to scale up their coordination, pursue the matter vigorously with sustained efforts in a time bound manner and implement the Assurances expeditiously.

III. Implementation Reports

46. As per the Statements of the Ministry of Parliamentary Affairs, Implementation Reports in respect of the Assurances given in reply to the following 11 SQs/USQs have since been laid on the Table of the House on the dates as mentioned against each.

(i)	Sl. No 31	USQ No.3008 dated 16.03.2010 regarding 'Honour Killings'	09.12.2015
(ii)	Sl. No 32	USQ No.346 dated 27.07.2010 regarding 'Honour Killings'	09.12.2015
(iii)	Sl. No 33	SQ No.121 dated 03.08.2010 regarding 'Honour Killings'	09.12.2015
(iv)	Sl. No 34	USQ No.2729 dated 10.08.2010 regarding 'Measures to check Honour Killings'	09.12.2015
(v)	Sl. No 35	USQ No.174 dated 09.11.2010 regarding 'Honour Killings'	09.12.2015
(vi)	Sl. No 36	USQ No.1364 dated 16.11.2010 regarding 'Survey of Honour Killings'	09.12.2015
(vii)	Sl. No 37	SQ No.122 dated 09.08.2011 regarding 'Honour Killings'	09.12.2015
(viii)	Sl. No 38	USQ No.2390 dated 16.08.2011 regarding 'GoM on Honour Killings'	09.12.2015
(ix)	Sl. No 39	SQ No.197 dated 27.03.2012 regarding 'Honour Killings'	09.12.2015
(x)	Sl. No 40	USQ No.6388 dated 15.05.2012 regarding 'Honour Killings'	09.12.2015
(xi)	Sl. No 45	USQ No.2772 dated 11.12.2012 regarding 'Use of Red Beacon Lights'	04.05.2016

DR. RAMESH POKHRIYAL "NISHANK"

CHAIRPERSON
COMMITTEE ON GOVERNMENT ASSURANCES

NEW DELHI;
07 April, 2017
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17 Chiatra 1939 (Saka)

Appendix-XXXXIX
(Vide para 5 of the Report)

Extracts from Manual of Practice & Procedure in the Government of India, Ministry of Parliamentary Affairs, New Delhi

Definition

8.1 During the course of reply given to a question or a discussion, if a Minister gives an undertaking which involves further action on the part of the Government in reporting back to the House, it is called an 'assurance'. Standard list of such expressions which normally constitute Assurances and as approved by the Committees on Government Assurances of the Lok Sabha and the Rajya Sabha, is given at Annex 3. As Assurances are required to be implemented within a specified time limit, care should be taken by all concerned while drafting replies to the questions to restrict the use of these expressions only to those occasions when it is clearly intended to give an assurance in these terms.

8.2 When an assurance is given by a Minister or when the Presiding Officer directs the Government to furnish information to the House, it is extracted by the Ministry of Parliamentary Affairs from the relevant proceedings and communicated to the department concerned normally within 10 working days of the date on which it is given.

Deletion from the list of Assurances

8.3.1 If the administrative department has any objection to treating such a statement as an assurance or finds that it would not be in the public interest to fulfil it, it may write to the Lok/Rajya Sabha Secretariat direct with a copy to the Ministry of Parliamentary Affairs within a week of the receipt of such communication for getting it deleted from the list of Assurances. Such action will require prior approval of the Minister.

8.3.2 Departments should make request for dropping of Assurances immediately on receipt of statement of Assurances from the Ministry of Parliamentary Affairs and only in rare cases where they are fully convinced that the Assurances could not be implemented under any circumstances and there is no option left with them but to make a request for dropping. Such requests should have the approval of their Minister and this fact should be indicated in their communication containing the request. If such a

request is made towards the end of the stipulated period of three months, then it should invariably be accompanied with a request for extension of time. The department should continue to seek extension of time till a decision of the Committee on Government Assurances is received by them. Copy of the above communications should be simultaneously endorsed to the Ministry of Parliamentary Affairs.

Time limit for fulfilling and assurance

8.4.1 An assurance given in either House is required to be fulfilled within a period of three months from the date of the assurance. This time limit has to be strictly observed.

Extension of time for fulfilling an assurance

8.4.2 If the department finds that it is not possible to fulfil the assurance within the stipulated period of three months or within the period of extension already granted, it may seek further extension of time direct from the respective Committee on Government Assurances under intimation to the Ministry of Parliamentary Affairs as soon as the need for such extension becomes apparent, indicating the reasons for delay and the probable additional time required. Such a communication should be issued with the approval of the Minister.

Registers of Assurances

8.5.1 The particulars of every assurance will be entered by the Parliament Unit of the department concerned in a register as at Annex 4 after which the assurance will be passed on to the concerned section.

8.5.2 Even ahead of the receipt of communication from the Ministry of Parliamentary Affairs, the section concerned should take prompt action to fulfil such Assurances and keep a watch thereon in a register as at Annex 5.

8.5.3 The registers referred to in paras 8.5.1 and 8.5.2 will be maintained separately for the Lok Sabha and the Rajya Sabha Assurances, entries therein being made session wise.

Role of Section Officer and Branch Officer

8.6.1 The Section Officer incharge of the concerned section will:

(a) scrutinise the registers once a week;

(b) ensure that necessary follow-up action is taken without any delay whatsoever;

(c) submit the registers to the branch officer every fortnight if the House concerned is in session and

once a month otherwise, drawing his special attention to Assurances which are not likely to be implemented within the period of three months; and

(d) review of pending Assurances should be undertaken periodically at the highest level in order to minimise the delay in implementing the Assurances.

8.6.2 The branch officer will likewise keep his higher officer and Minister informed of the progress made in the implementation of Assurances, drawing their special attention to the causes of delay.

Procedure for fulfilment of an assurance

8.7.1 Every effort should be made to fulfil the assurance within the prescribed period. In case only part of the information is available and collection of the remaining information would involve considerable time, an implementation report containing the available information should be supplied to the Ministry of Parliamentary Affairs in part scrutinize of the assurance, within the prescribed time limit. However, efforts should continue to be made for expeditious collection of the remaining information for complete implementation of the assurance at the earliest.

8.7.2 Information to be supplied in partial or complete fulfilment of an assurance should be approved by the Minister concerned and 15 copies thereof (bilingual) in the prescribed proforma as at Annex 6, together with its enclosures, along with one copy each in Hindi and English duly authenticated by the officer forwarding the implementation report, should be sent to the Ministry of Parliamentary Affairs. If, however, the information being furnished is in response to an assurance given in reply to a question etc., asked for by more than one member, an additional copy of the completed proforma (both in Hindi and English) should be furnished in respect of each additional member. A copy of this communication should be endorsed to the Parliament Unit for completing column 7 of its register.

8.7.3 The implementation reports should be sent to the Ministry of the Parliamentary Affairs and not to the Lok/Rajya Sabha Secretariat. No advance copies of the implementation reports are to be endorsed to the Lok/Rajya Sabha Secretariat either.

Laying of the implementation report on the Table of the House

8.8 The Ministry of Parliamentary Affairs, after a scrutiny of the implementation report, will arrange to lay it on the Table of the House concerned. A copy of the statement, as laid on the Table, will be forwarded by the Ministry of Parliamentary Affairs to the member as well as the department concerned. The Parliament Unit of the department concerned and the concerned section will, on the basis of this statement, make a suitable entry in their registers.

Obligation to lay a paper on the Table of the House vis-à-vis assurance on the same subject

8.9 Where there is an obligation to lay any paper (rule/order/notification, etc.) on the Table of the House and for which an assurance has also been given, it will be laid on the Table, in the first instance, in fulfilment of the obligation, independent of the assurance given. After this is done, a report in formal implementation of the assurance indicating the date on which the paper was laid on the Table will be sent to the Ministry of Parliamentary Affairs in the prescribed proforma (Annex 6) in the manner already described in para 8.7.2.

Committees on Government Assurances
LSR 323,324
RSR 211-A

8.10 Each House of Parliament has a Committee on Government Assurances nominated by the Speaker/Chairman. It scrutinized the implementation reports and the time taken in the scrutinized of Government Assurances and focuses attention on the delays and other significant aspects, if any, pertaining to them. Instructions issued by the Ministry of Parliamentary Affairs from time to time are to be followed strictly.

Reports of the Committees on Government Assurances

8.11 The department will, in consultation with the Ministry of Parliamentary Affairs, scrutinize the reports of these two committees for remedial action wherever called for.

Effect on Assurances on dissolution of the Lok Sabha

8.12 On dissolution of the Lok Sabha, all Assurances, promises or undertakings pending implementation are scrutinized by the new Committee on Government Assurances for selection of such of them as are of considerable public importance. The Committee then submits a report to the Lok Sabha with a specific recommendation regarding the Assurances to be dropped or retained for implementation by the Government.

Appendix-I

Statement of Pending Assurances of the Ministry of Home Affairs relating to (i) Inclusion of Languages in Eighth Schedule, (ii) Armed Forces(Special Powers) Act,(iii) Honour Killings and (iv) Use of Red Beacon

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S.No.	SQ/USQ No. dated	Subject	Page No.
*@1.	USQ No.2081 dated 16.12.2003	Khasi Language in 8th Schedule	1-3
*@2.	USQ No.1121 dated 07.12.2004	Inclusion of Regional Language in Eighth Schedule	4-6
*@3.	USQ No.3892 dated 20.12.2005	Promotion of Rajasthani Language	7-9
*@4.	USQ No.3715 dated 16.05.2006	Inclusion of Gondi Language in 8th Schedule of Constitution.	10-12
*@5.	USQ No.942 dated 28.11.2006	Languages in Eighth Schedule	13-15
$@ 6.	Calling Attention dated 18.12.2006	Inclusion of Bhojpuri & Rajasthani Languages in the Eighth Schedule	16-23
7.	USQ No.220 dated 27.02.2007	Inclusion of Languages in 8th Schedule	24-25
*@8.	USQ No.4107 dated 22.04.2008	Inclusion of Language in Eighth Schedule	26-28
*%9.	USQ No.5130 dated 27.04.2010	Criteria for Inclusion of Languages in Eighth Schedule	29-32
*%10.	USQ No.4386 dated 07.12.2010	Inclusion of Languages in	33-35

		Eighth Schedule	
*%11.	USQ No.5474 dated 06.09.2011	Inclusion of Languages in Eighth Schedule	36-38
*12.	USQ No.4268 dated 20.12.2011	Development of Tribal Languages	39-41

* Partly Implemented on 23/08/2013.
@ Not dropped at sittings held on 29/10/2009 and 20/07/2012
$ Partly Implemented on 11/12/2013.
% Not dropped at sitting held on 20/07/2012.

*13.	Calling Attention dated 17.05.2012	Inclusion of Bhojpuri Language in the Eighth Schedule to the Constitution	42-60
*14.	USQ No.743 dated 27.11.2012	Inclusion of Languages	61-64
15.	SQ No.356 dated 18.02.2014 (Shri Arjun Ram Meghwal, M.P)	Inclusion of Languages	65-67
16.	USQ No.3640 dated 05.08.2014	Inclusion of Languages in Eighth Schedule	68-69
17.	USQ No.2184 dated 10.03.2015	Inclusion of Languages	70-75
18.	USQ No.337 dated 26.07.2005	Armed Forces (Special Powers) Act	76-77
19.	USQ No.274 dated 21.02.2006	AFSP ACT	78-79
20.	USQ No.2860 dated 22.08.2006	Armed Forces (Special Power) Act	80-81
21.	USQ No.1885 dated 05.12.2006	AFSP ACT	82-83

22.	USQ No.389 dated 14.08.2007	Repealing of Armed Forces Special Powers Act	84-85
23.	SQ No.54 dated 07.07.2009 (Shri Gurudas Dasgupta, M.P)	Withdrawal of Armed Forces Special Powers Act, 1958	86-87
24.	USQ No.824 dated 24.11.2009	Armed Forces Act	88-89
25.	USQ No.339 dated 27.07.2010	Recommendation on AFSPA	90-91

* Partly Implemented on 23/08/2013.

26.	USQ No.1312 dated 02.08.2010	Armed Forces Special Powers Act	92-93
27.	SQ No.15 dated 09.11.2010 (Shri Bhudeo Choudhary, M.P)	Withdrawal of AFSPA	94-95
28.	USQ No.1471 dated 09.08.2011	Enforcement of AFSP	96-97
29.	USQ No.41 dated 22.11.2011	Amendment in AFSPA	98-99
30.	SQ No.34 dated 25.11.2014 (Shri Yerram Venkata Subbareddy, M.P)	Repeal of AFSPA	100-105
31.	USQ No.3008 dated 16.03.2010	Honour Killings	106-108
32.	USQ No.346 dated 27.07.2010	Honour Killings	109-111
33.	SQ No.121 dated 03.08.2010 (Shri Manicka Tagore, M.P)	Honour Killings	112-114
34.	USQ No.2729 dated 10.08.2010	Measures to check Honour Killings	115-118
35.	USQ No.174 dated 09.11.2010	Honour Killings	119-121
36.	USQ No.1364 dated 16.11.2010	Survey of Honour Killings	122-125

37.	SQ No.122 dated 09.08.2011 (Smt. Deepa Dasmunsi, M.P)	Honour Killings	126-129
38.	USQ No.2390 dated 16.08.2011	GoM on Honour Killings	130-132
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40.	USQ No.6388 dated 15.05.2012	Honour Killings	137-139
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